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NOTICE OF MEETING

Meeting	Executive Lead Member for Adults' Services and Public Health Decision Day
Date and Time	Tuesday, 8th June, 2021 at 11.00 am
Place	Virtual Teams Meeting - Microsoft Teams
Enquiries to	members.services@hants.gov.uk

John Coughlan CBE
Chief Executive
The Castle, Winchester SO23 8UJ

FILMING AND BROADCAST NOTIFICATION

This meeting is being held remotely and will be recorded and broadcast live via the County Council's website.

AGENDA

DEPUTATIONS

To receive any deputations notified under Standing Order 12.

KEY DECISIONS (NON-EXEMPT/NON-CONFIDENTIAL)

1. GRANT FOR NEW INPATIENT DETOXIFICATION UNIT (Pages 3 - 16)

To seek approval for the award of a grant of £1,220,837 to develop a new inpatient drug and alcohol detoxification unit.

NON KEY DECISIONS (NON-EXEMPT/NON-CONFIDENTIAL)

None

KEY DECISIONS (EXEMPT/CONFIDENTIAL)

None

NON KEY DECISIONS (EXEMPT/CONFIDENTIAL)

None

ABOUT THIS AGENDA:

On request, this agenda can be provided in alternative versions (such as large print, Braille or audio) and in alternative languages.

ABOUT THIS MEETING:

The press and public are welcome to observe the public sessions of the meeting via the webcast.

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker	Executive Lead Member for Adults' Services and Public Health
Date:	8 June 2021
Title:	Grant for New Inpatient Detoxification Unit
Report From:	Director of Public Health

Contact name: Ileana Cahill, Public Health Principal

Tel: 0370 779 0499 **Email:** ileana.cahill@hants.gov.uk

Purpose of this Report

1. The purpose of this report is to seek approval for the award of a grant of £1,220,837 to develop a new inpatient drug and alcohol detoxification unit.

Recommendation(s)

2. That the Executive Lead Member for Adults' Services and Public Health approves the award of the grant of £1,220,837 to Midlands Partnership NHS Foundation Trust to develop a new inpatient medically managed drug / alcohol detoxification unit in Fareham.

Executive Summary

3. The government via Public Health England (PHE) has allocated an additional £80 million nationally to enhance drug treatment. One funding stream available to all local authorities was to increase the capacity of inpatient medically managed drug / alcohol detoxification. This report seeks approval for the award of the PHE grant of £1,220,837 to develop a new inpatient drug / alcohol detoxification unit in Fareham through collaboration with 20 local authorities as part of the Central South Coast Consortium (the Consortium) as set out in this report. The unit would allow for better access locally to inpatient detoxification treatment and improved pathways of care for people with complex needs. The County Council would be the accountable body for this project and have agreed to receive the funding from PHE.

4. The funding from PHE is for one year only and therefore the unit needs to be opened as soon as possible (September 2021).

Contextual information

5. In February 2021, the government announced an additional £80 million to fund drug treatment during 2021/22. This is the biggest increase in drug treatment funding for 15 years. The £80 million is new funding for one year only to enhance drug treatment and the funding will be made available through the Section 31 grant provisions of the Local Government Act 2003.
6. One element of this funding was to increase capacity of inpatient, medically managed drug / alcohol detoxification. Nationally there has been a reduction in medically managed in-patient detoxification units over the last few years and PHE have recognised that this low volume, high-cost treatment option for people with complex needs is currently not provided at a capacity which meets demand. A medically managed drug / alcohol detoxification unit can care for people with complex physical, mental health and behavioural issues and provide 24-hour nursing cover. These units require good liaison with General Practitioners and clear pathways with, or supported by, acute hospitals. The nearest specialist unit for Hampshire residents is in Kent or Bristol.
7. Medically managed detox provision for the most complex individuals is delivered by the NHS and there are now only five NHS inpatient units (IPUs) operating in England, and none in London. While there are other, non-NHS medically managed inpatient detox units, it is only the NHS inpatient units that are Consultant Psychiatrist-led, enabling the NHS units to manage the most complex patients that other lower-level detoxification service providers feel unable to support. NHS inpatient units are fundamentally different to all other detox and rehabilitation services in England for the following reasons:
 - a) The level and extent with which NHS IPUs can assess complexity/ acuity
 - b) The ability to effectively manage cognitive impairment
 - c) The ability to manage complex mental and physical comorbidities
 - d) The presence of a range of professionals including social workers, psychologists, pharmacists to enhance packages of care
 - e) Linked to local NHS acute physical health hospitals
 - f) Lead by a Consultant Addictions Psychiatrist
 - g) Provision of training and guidance
8. Each local authority in England received an allocation from PHE to enhance current commissioning of inpatient drug / alcohol detoxification activity.

Allocation details for the local authorities in the Consortium are in Appendix 1. Given the relatively small amounts allocated to each local authority, it became clear that to make better use of resources a collective approach would be beneficial. The County Council led on the development of a consortium proposal with all local authorities across the South East (and Dorset, Bournemouth, Christchurch & Poole LAs). The Central South Coast Consortium consists in total of 20 local authorities.

9. The proposal submitted to PHE to establish a new 9 bedded medically managed detox unit in Fareham was successful and the consortium have secured £1,220,837 for one year only commencing 2021/22. In total the proposal was awarded £138,800 for capital costs and £1,082,037 revenue costs. It is proposed that the unit would be managed by Midlands Partnership NHS Foundation Trust who would provide specialist substance misuse and medical oversight, working in partnership with Two Saints (housing provider for vulnerable adults) who have available premises in Fareham and would also provide non-clinical support staff. Midlands Partnership NHS Foundation Trust and Two Saints have traditionally worked together to support people with complex needs, particularly in relation to those who are homeless. Midlands Partnership NHS Foundation Trust are presently Hampshire County Councils commissioned substance misuse treatment provider.

Finance

10. PHE have awarded £1,220,837 to the Central South Coast Consortium to develop an inpatient detoxification unit. Twenty local authorities have agreed that the County Council will be the accountable body for this project and accept funding on their behalf.
11. As the accountable body, the County Council are required to report spend of the grant on a quarterly basis to PHE. Any funding not spent by the end of the project term (July 2022) will be transferred back to PHE. There is no financial risk to the County Council.
12. There is no requirement for the County Council to match fund this unit or any commitment to fund this unit after one year. There is no additional budgetary expense required from the County Council's Public Health budget. However, the Central South Coast Consortium are already working collaboratively to ensure the sustainability of the unit when the funding finishes. This includes reviewing local commissioning arrangements and agreements to block purchase bed days. Currently the budget allocation for alcohol / drug detoxification sits with Midlands Partnership NHS Foundation Trust and therefore there would be no additional funding requirements in year two onwards. Hampshire is one of nine local authorities who are exploring block purchasing arrangements from 2022. This work, however, sits outside the conditions of the grant and is separate to and not a condition of the award.

13. A Funding Agreement will be used with Midlands Partnership NHS Foundation Trust which sets out the terms and conditions for the award and use of the money. Payments will be made quarterly, based on the proposal submitted to PHE. Payment will be made in arrears, reflecting actual expenditure after quarterly financial reconciliation.

Performance

14. The impact of the unit would allow for better access locally to inpatient detoxification and improved pathways of care for individuals with complex needs. Unwell individuals would no longer need to travel independently for many hours to access this treatment option, and local substance misuse services would be able to ensure robust pathways into and out of detoxification to access additional support. A local unit will also reduce the waiting lists that Hampshire residents (and other neighbouring Council residents) currently experience when needing to access treatment at other units in England. Delaying detoxification can sometimes put individuals at risk of increased harm and increases the likelihood of emergency hospital admissions. It was agreed that the unit needed to be located in Hampshire (to service the residents living in central south coast area and between Kent and Bristol).
15. A Central South Coast Steering Group and Project Board have been established with all twenty local authorities (led by Hampshire) to meet the milestones in the proposal submitted to PHE and to ensure the service is opened by September 2021. The Steering Group would meet quarterly with Midlands Partnership NHS Foundation Trust to review performance. Terms of reference for both groups have been developed. Quarterly reporting on progress is required to PHE.

Consultation and Equalities

16. The impact of the service would allow for better access locally to inpatient detoxification and improved pathways of care for individuals with complex needs. Unwell individuals will no longer need to travel extensively, and local substance misuse services will be able to ensure robust pathways into and out of detoxification to access additional support. A positive impact for those with complex needs and a substance misuse addiction and those living in areas of deprivation where there are higher levels of alcohol / drug harm. A local unit within Hampshire will improve access to treatment.

Climate Change

17. The County Council utilises two decision-making tools to assess the carbon emissions and resilience impacts of its projects and decisions. These tools provide a clear, robust, and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets

of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.

18. The decision is essentially strategic/administrative in nature and does not have any climate change considerations. However, having a local detox unit will prevent Hampshire residents from travelling out of county for treatment and will provide closer facilities for neighbouring authorities.

Award Proposal

19. The proposal for a grant award to be made to Midlands Partnership NHS Foundation Trust for the following reasons:
 - a) Medically managed detox provision for the most complex individuals is delivered by the NHS. Only NHS inpatient units can manage the most complex patients (with physical and mental health co-morbidities). Therefore, an NHS provider is required, with a substance misuse speciality.
 - b) It has been agreed that the unit needs to be located in Hampshire (to service the residents living in central south coast area and between Kent and Bristol). The availability of premises in Fareham provided an opportunity to develop a unit immediately in a favourable location.
 - c) Initial market engagement with providers, including local hospital trusts and lower-level detoxification treatment centres, indicated a general caution to develop a medically managed detoxification unit, even with an initial grant to establish the unit. Feedback from other providers across the South East have indicated that they are not able to develop a local medically managed detox unit. This includes NHS providers in other local authority areas.
 - d) The grant funding is available for one year only and the project needs to be implemented as soon as possible (September 2021). A large NHS provider with the capacity and capability to develop a high cost and specialist unit in a short period of time is required.

Legal Advice

20. Legal advice is set out in exempt appendix 2.

Conclusions

21. The funding from PHE is for one year only during 2021/22. This has already provided opportunities for local authorities to work collaboratively across the South East region to commission specialist treatment for drug / alcohol detoxification.

22. The development of a local unit in Fareham will improve outcomes for the most vulnerable residents of Hampshire, allowing improved access to inpatient medically managed drug / alcohol detoxification.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes/no
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes/no
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

- 2.1 The impact of the service will allow for better access locally to inpatient detoxification and improved pathways of care for complex individuals.
- 2.2 Unwell individuals will no longer need to travel extensively, and local substance misuse services will be able to ensure robust pathways into and out of detoxification to access additional support.
- 2.3 Positive impact for those with a substance misuse addiction and areas of deprivation where there are higher levels of alcohol / drug harm. A local unit within Hampshire will improve access to treatment.

Appendix 1

Funding allocations from PHE for increasing capacity of in-patient detox provision.

Local Authority	Funding allocation
Bournemouth, Christchurch & Poole	76000
Dorset	55632
Bracknell Forest	13809
Brighton and Hove	96016
Buckinghamshire	44258
East Sussex	72422
Hampshire	121199
Isle of Wight	22750
Kent	167295
Medway	37006
Oxfordshire	96612
Portsmouth	48132
Reading	41625
Slough	23991
Southampton	58364
Surrey	106099
West Berkshire	16392
West Sussex	96214
Windsor and Maidenhead	17335
Wokingham	9686

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By virtue of paragraph(s) 5 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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